

Audited Financial Statements and
Other Financial Information

Town of Windsor, Maine

June 30, 2024



Proven Expertise & Integrity

TOWN OF WINDSOR, MAINE

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JUNE 30, 2024

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INDEPENDENT AUDITOR'S REPORT

Selectboard
Town of Windsor
Windsor, Maine

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Windsor, Maine, as of and for the year ended June 30, 2024 and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Windsor, Maine as of June 30, 2024 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Windsor, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Windsor, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatements of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Windsor, Maine's internal control. Accordingly, no such opinion is expressed.

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise doubt about the Town of Windsor, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and OPEB information on pages 5 through 11 and 48 through 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Windsor, Maine's basic financial statements. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the

United States of America. In our opinion, the Schedule of Revenues - General Fund, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated July 15, 2025, on our consideration of the Town of Windsor, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Town of Windsor, Maine's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Windsor, Maine's internal control over financial reporting and compliance.

RHR Smith & Company

Buxton, Maine
July 15, 2025

**REQUIRED SUPPLEMENTARY INFORMATION
MANAGEMENT'S DISCUSSION AND ANALYSIS
JUNE 30, 2024**

(UNAUDITED)

The following management's discussion and analysis of Town of Windsor, Maine's financial performance provides an overview of the Town's financial activities for the fiscal year ended June 30, 2024. Please read it in conjunction with the Town's financial statements.

Financial Statement Overview

The Town of Windsor, Maine's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, OPEB schedules and other supplementary information which includes combining and other schedules.

Basic Financial Statements

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

Government-Wide Financial Statements

The government-wide financial statements provide a broad view of the Town's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regard to the Town's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position - this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities - this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

The above-mentioned financial statements have been presented for the following activity:

- *Governmental activities* - The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). All of the Town's basic services are reported in governmental activities, which include general government, public safety, public works, human services, education, cemeteries, health and sanitation, other expenditures and capital outlay.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Windsor, Maine, like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the Town of Windsor, Maine can be classified as governmental and fiduciary funds.

Governmental funds: All of the basic services provided by the Town are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach, revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the Town's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the Town.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The Town of Windsor, Maine presents two columns in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances. The Town's major governmental fund is the general fund. All other funds are shown as nonmajor and are combined in the "Other Governmental Funds" column on these statements.

The general fund is the only fund for which the Town legally adopted a budget. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund provides a comparison of the original and final budget and the actual expenditures for the current year.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the Statement of Changes in Net Position - Fiduciary Funds.

Required Supplementary Information

The basic financial statements are followed by a section of required supplementary information, which includes a Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund, Schedule of Changes in Net OPEB Liability - MMEHT, Schedule of Changes in Net OPEB Liability and Related Ratios - MMEHT, Schedule of Contributions - OPEB - MMEHT and Notes to Required Supplementary Information.

Other Supplementary Information

Other supplementary information follows the required supplementary information. These combining and other schedules provide information in regard to nonmajor funds, capital asset activity and other detailed budgetary information for the general fund.

Government-Wide Financial Analysis

Our analysis below focuses on the net position and changes in net position of the Town's governmental activities. The Town's total net position for governmental activities decreased by \$159,068 from \$11,880,944 to \$11,721,876.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements decreased by \$277,128 from a balance of \$2,736,237 to \$2,459,109 at the end of this year.

Table 1
Town of Windsor, Maine
Net Position
June 30,

	2024	2023
Assets:		
Current Assets	\$ 2,574,061	\$ 2,851,670
Noncurrent Assets - Capital Assets	9,519,310	9,454,270
Total Assets	<u>12,093,371</u>	<u>12,305,940</u>
Deferred Outflows of Resources:		
Deferred Outflows of Related to OPEB	21,514	8,155
Total Deferred Inflows of Resources	<u>21,514</u>	<u>8,155</u>
Liabilities:		
Current Liabilities	64,348	72,432
Noncurrent Liabilities	265,245	298,726
Total Liabilities	<u>329,593</u>	<u>371,158</u>
Deferred Inflows of Resources:		
Prepaid Taxes	7,826	6,692
Deferred revenues	39,391	39,391
Deferred Inflows of Related to OPEB	16,199	15,910
Total Deferred Inflows of Resources	<u>63,416</u>	<u>61,993</u>
Net Position:		
Net Investment in Capital Assets	9,262,767	9,144,707
Unrestricted	2,459,109	2,736,237
Total Net Position	<u>\$ 11,721,876</u>	<u>\$ 11,880,944</u>

Revenues and Expenses

Revenues for the Town's governmental activities increased by 0.27%. Total expenses decreased by 0.48%. The increases in revenues were primarily due to property taxes. The largest decreases in expenses were in human services, cemeteries and capital outlay.

Table 2
Town of Windsor, Maine
Change in Net Position
For the Years Ended June 30,

	<u>2024</u>	<u>2023</u>
Revenues		
<i>Program Revenues:</i>		
Charges for services	\$ 132,988	\$ 98,215
Operating grants and contributions	46,127	42,052
<i>General Revenues:</i>		
Property taxes	4,624,489	4,427,223
Excise taxes	553,816	525,737
Grants and contributions not restricted to specific programs	516,847	563,741
Miscellaneous	146,790	348,025
Total Revenues	<u>6,021,057</u>	<u>6,004,993</u>
Expenses		
General government	564,834	471,305
Public safety	233,255	181,156
Public works	985,066	922,282
Human services	5,750	15,750
Education	3,703,415	3,520,242
County Tax	385,539	383,167
Cemeteries	34,471	38,408
Health and sanitation	147,339	118,140
Other expenditures	17,960	9,156
Capital outlay	90,793	548,287
Interest on long-term debt	11,703	1,859
Total Expenses	<u>6,180,125</u>	<u>6,209,752</u>
Change in Net Position	(159,068)	(204,759)
Net Position - July 1	<u>11,880,944</u>	<u>12,085,703</u>
Net Position - June 30	<u><u>\$ 11,721,876</u></u>	<u><u>\$ 11,880,944</u></u>

Financial Analysis of the Town's Fund Statements

Governmental funds: The financial reporting focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information may be useful in assessing the Town's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year and the net resources available for spending.

Table 3
Town of Windsor, Maine
Fund Balances - Governmental Funds
June 30,

	<u>2024</u>	<u>2023</u> <u>(Restated)</u>	<u>Increase/ (Decrease)</u>
General Fund:			
Assigned	\$ 475,338	\$ 656,904	\$ (181,566)
Unassigned	1,200,654	1,387,153	(186,499)
Total General Fund	<u>\$ 1,675,992</u>	<u>\$ 2,044,057</u>	<u>\$ (368,065)</u>
Nonmajor Funds:			
Special Revenue Funds:			
Committed	<u>\$ 783,404</u>	<u>\$ 679,118</u>	<u>\$ 104,286</u>
Total Nonmajor Funds	<u>\$ 783,404</u>	<u>\$ 679,118</u>	<u>\$ 104,286</u>

The changes in total fund balances for the general fund and the nonmajor funds occurred due to the regular activity of operations.

Budgetary Highlights

The difference between the original and final budget for the general fund was in the use of assigned fund balances.

The general fund actual revenues exceeded budget by \$295,457. This was the result of revenues being receipted over budget except for intergovernmental revenues - homestead exemption.

The general fund actual expenditures were under budget by \$161,478. All expenditure categories were within or under budget with the exception of health and sanitation and capital outlay.

Capital Asset and Debt Administration

Capital Assets

As of June 30, 2024, the net book value of capital assets recorded by the Town increased by \$65,040 from the prior year. This increase is the result of current year acquisitions of \$605,305, less current year depreciation expense of \$540,265.

Table 4
Town of Windsor, Maine
Capital Assets (Net of Depreciation)
June 30,

	<u>2024</u>	<u>2023</u>
Land	\$ 33,500	\$ 33,500
Buildings and improvements	435,651	460,824
Machinery, equipment and vehicles	787,086	505,895
Infrastructure	8,256,530	8,444,488
Right of use lease asset	6,543	9,563
Total	<u>\$ 9,519,310</u>	<u>\$ 9,454,270</u>

Debt

At June 30, 2024, the Town had \$256,543 in a bond payable and a lease liability versus \$309,563 in the prior fiscal year.

Currently Known Facts, Decisions or Conditions

Economic Factors and Next Year's Budgets and Rates

The Town has steadily maintained a sufficient unassigned fund balance to sustain government operations for a period of approximately three months. The Town also maintains significant reserve accounts for future capital and program needs.

Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town Office at P.O. Box 179, Windsor, Maine 04363.

STATEMENT A

TOWN OF WINDSOR, MAINE

STATEMENT OF NET POSITION
JUNE 30, 2024

	Governmental Activities
ASSETS	
Current assets:	
Cash and cash equivalents	\$ 2,271,055
Investments	109,348
Accounts receivable (net of allowance for uncollectibles):	
Taxes	109,365
Liens	18,343
Due from other governments	65,950
Total current assets	<u>2,574,061</u>
Noncurrent assets:	
Capital assets:	
Land and other assets not being depreciated	33,500
Buildings, equipment and infrastructure, net of accumulated depreciation	9,479,267
Right of use lease asset, net of accumulated depreciation	6,543
Total noncurrent assets	<u>9,519,310</u>
TOTAL ASSETS	<u>12,093,371</u>
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to OPEB	21,514
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>21,514</u>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 12,114,885</u>
LIABILITIES	
Current liabilities:	
Accrued payroll	\$ 11,318
Current portion of long-term obligations	53,020
Total current liabilities	<u>64,348</u>
Noncurrent liabilities:	
Noncurrent portion of long-term obligations:	
Bond payable	200,000
Lease payable	3,523
Net OPEB liability	61,722
Total noncurrent liabilities	<u>265,245</u>
TOTAL LIABILITIES	<u>329,593</u>
DEFERRED INFLOWS OF RESOURCES	
Prepaid taxes	7,826
Deferred revenues	39,391
Deferred inflows related to OPEB	16,199
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>63,416</u>
NET POSITION	
Net investment in capital assets	9,262,767
Unrestricted	2,459,109
TOTAL NET POSITION	<u>11,721,876</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	<u>\$ 12,114,885</u>

See accompanying independent auditor's report and notes to financial statements.

STATEMENT B

TOWN OF WINDSOR, MAINE

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2024

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
Governmental activities:					
General government	\$ 564,834	\$ 132,988	\$ 1,159	\$ -	\$ (430,687)
Public safety	233,255	-	-	-	(233,255)
Public works	985,066	-	44,968	-	(940,098)
Human services	5,750	-	-	-	(5,750)
Education	3,703,415	-	-	-	(3,703,415)
County Tax	385,539	-	-	-	(385,539)
Cemeteries	34,471	-	-	-	(34,471)
Health and sanitation	147,339	-	-	-	(147,339)
Other expenditures	17,960	-	-	-	(17,960)
Capital outlay	90,793	-	-	-	(90,793)
Interest on long-term debt	11,703	-	-	-	(11,703)
Total government	<u>\$ 6,180,125</u>	<u>\$ 132,988</u>	<u>\$ 46,127</u>	<u>\$ -</u>	<u>(6,001,010)</u>

STATEMENT B (CONTINUED)

TOWN OF WINDSOR, MAINE

STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2024

	<u>Governmental Activities</u>
Changes in net position:	
Net (expense) revenue	<u>(6,001,010)</u>
General revenues:	
Taxes:	
Property taxes	4,624,489
Excise taxes	553,816
Grants and contributions not restricted to specific programs	516,847
Miscellaneous	<u>146,790</u>
Total general revenues	<u>5,841,942</u>
Change in net position	(159,068)
NET POSITION - JULY 1	<u>11,880,944</u>
NET POSITION - JUNE 30	<u>\$ 11,721,876</u>

See accompanying independent auditor's report and notes to financial statements.

STATEMENT C

TOWN OF WINDSOR, MAINE

BALANCE SHEET - GOVERNMENTAL FUNDS
JUNE 30, 2024

	General Fund	Other Governmental Funds	Total Governmental Funds
ASSETS			
Cash and cash equivalents	\$ 2,066,433	\$ 204,622	\$ 2,271,055
Investments	-	109,348	109,348
Accounts receivables (net of allowance for uncollectibles):			
Taxes	109,365	-	109,365
Liens	18,343	-	18,343
Due from other governments	65,950	-	65,950
Due from other funds	157	508,982	509,139
TOTAL ASSETS	<u>\$ 2,260,248</u>	<u>\$ 822,952</u>	<u>\$ 3,083,200</u>
LIABILITIES			
Accounts payable	\$ 10	\$ -	\$ 10
Accrued expenses	11,318	-	11,318
Due to other funds	508,982	157	509,139
TOTAL LIABILITIES	<u>520,310</u>	<u>157</u>	<u>520,467</u>
DEFERRED INFLOWS OF RESOURCES			
Prepaid taxes	7,826	-	7,826
Deferred revenues	-	39,391	39,391
Deferred tax revenues	56,120	-	56,120
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>63,946</u>	<u>39,391</u>	<u>103,337</u>
FUND BALANCES			
Nonspendable	-	-	-
Restricted	-	-	-
Committed	-	783,404	783,404
Assigned	475,338	-	475,338
Unassigned	1,200,654	-	1,200,654
TOTAL FUND BALANCES	<u>1,675,992</u>	<u>783,404</u>	<u>2,459,396</u>
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 2,260,248</u>	<u>\$ 822,952</u>	<u>\$ 3,083,200</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

RECONCILIATION OF THE STATEMENT OF NET POSITION
TO THE GOVERNMENTAL FUNDS BALANCE SHEET
JUNE 30, 2024

Total Fund Balances	\$ 2,459,396
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	9,519,310
Other long term assets are not available to pay for current period expenditures therefore are deferred in the funds shown above:	
Taxes and liens receivable	56,120
Deferred outflows of resources related to OPEB are not financial resources and therefore are not reported in the funds	21,514
Long-term obligations are not due and payable in the current period and therefore are not reported in the funds:	
Bonds payable	(250,000)
Lease payable	(6,543)
Net OPEB liability	(61,722)
Deferred inflows of resources related to OPEB are not financial resources and therefore are not reported in the funds	<u>(16,199)</u>
Net position of governmental activities	<u>\$ 11,721,876</u>

See accompanying independent auditor's report and notes to financial statements.

STATEMENT E

TOWN OF WINDSOR, MAINE

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCES GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2024

	General Fund	Other Governmental Funds	Total Governmental Funds
REVENUES			
Taxes:			
Property Taxes	\$ 4,631,369	\$ -	\$ 4,631,369
Excise Taxes	553,816	-	553,816
Intergovernmental Revenues	562,974	-	562,974
Licenses, Permits and Fees	26,260	-	26,260
Charges for Services	106,728	-	106,728
Miscellaneous Revenues	133,689	13,101	146,790
TOTAL REVENUES	<u>6,014,836</u>	<u>13,101</u>	<u>6,027,937</u>
EXPENDITURES			
Current:			
General government	549,422	-	549,422
Public safety	189,320	-	189,320
Public works	500,699	-	500,699
Human services	5,750	-	5,750
Education	3,703,415	-	3,703,415
County Tax	385,539	-	385,539
Cemeteries	34,471	-	34,471
Health and sanitation	147,339	-	147,339
Other expenditures	8,243	9,717	17,960
Debt Service:			
Principal	50,000	-	50,000
Interest	11,703	-	11,703
Capital outlay	354,000	342,098	696,098
TOTAL EXPENDITURES	<u>5,939,901</u>	<u>351,815</u>	<u>6,291,716</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>74,935</u>	<u>(338,714)</u>	<u>(263,779)</u>
OTHER FINANCING SOURCES (USES)			
Transfers in	-	461,233	461,233
Transfers (out)	(443,000)	(18,233)	(461,233)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(443,000)</u>	<u>443,000</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	<u>(368,065)</u>	<u>104,286</u>	<u>(263,779)</u>
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	2,026,740	696,435	2,723,175
FUND BALANCE CORRECTIONS	<u>17,317</u>	<u>(17,317)</u>	<u>-</u>
FUND BALANCES - JULY 1, AS RESTATED	<u>2,044,057</u>	<u>679,118</u>	<u>2,723,175</u>
FUND BALANCES - JUNE 30	<u>\$ 1,675,992</u>	<u>\$ 783,404</u>	<u>\$ 2,459,396</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION
FOR THE YEAR ENDED JUNE 30, 2024

Net change in fund balances - total governmental funds (Statement E)	<u>\$ (263,779)</u>
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets:	
Capital asset acquisitions	605,305
Depreciation expense	<u>(540,265)</u>
	<u>65,040</u>
Deferred outflows of resources are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
OPEB	<u>13,359</u>
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:	
Taxes and liens receivable	<u>(6,880)</u>
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position	
	<u>53,020</u>
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
OPEB	<u>(289)</u>
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Net OPEB liability	<u>(19,539)</u>
Change in net position of governmental activities (Statement B)	<u><u>\$ (159,068)</u></u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

STATEMENT OF NET POSITION - FIDUCIARY FUNDS
JUNE 30, 2024

	Private-Purpose Trust Funds Windsor Educational Foundation
ASSETS	
Cash and cash equivalents	\$ 53,311
Investments	215,981
TOTAL ASSETS	<u>\$ 269,292</u>
LIABILITIES	
Due to other governments	\$ -
TOTAL LIABILITIES	<u>-</u>
NET POSITION	
Restricted	<u>269,292</u>
TOTAL NET POSITION	<u>269,292</u>
TOTAL LIABILITIES AND NET POSITION	<u>\$ 269,292</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

STATEMENT OF CHANGES IN NET POSITION - FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2024

	Private-Purpose Trust Funds Windsor Educational Foundation
ADDITIONS	
Investment earnings	\$ 28,521
TOTAL ADDITIONS	<u>28,521</u>
DEDUCTIONS	
Scholarships and other expenses	<u>1,453</u>
TOTAL DEDUCTIONS	<u>1,453</u>
NET INCREASE (DECREASE) IN NET POSITION	<u>27,068</u>
NET POSITION - JULY 1, AS PREVIOUSLY REPORTED	197,861
NET POSTION CORRECTIONS	<u>44,363</u>
NET POSITION - JULY 1, AS RESTATED	<u>242,224</u>
NET POSITION - JUNE 30	<u>\$ 269,292</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity

The Town of Windsor, Maine was incorporated under the laws of the State of Maine. The Town operates under the selectboard-town manager form of government and provides the following services: general government, public safety, public works, human services, education, cemeteries, health and sanitation, other expenditures and capital outlay.

The Town's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The Town's combined financial statements include all accounts and all operations of the Town. We have determined that the Town has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

Implementation of New Accounting Standards

During the year ended June 30, 2024, the following statement of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 100 "Accounting Changes and Error Corrections - an Amendment of GASB Statement No. 62". The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. Management has determined the impact of this Statement is not material to the financial statements.

Government-Wide and Fund Financial Statements

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major funds).

Both the government-wide and fund financial statements categorize primary activities as governmental.

In the government-wide Statement of Net Position, the governmental activities column is (a) presented on a consolidated basis by column and (b) reported on a full

TOWN OF READFIELD, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2019

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position are reported in three parts - net investment in capital assets, restricted net position and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions (general government, municipal maintenance, etc.) excluding fiduciary activities. The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from the government-wide financial statements.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The Town does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

Measurement Focus - Basic Financial Statements and Fund Financial Statements

The financial transactions of the Town are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Major Fund

- a. The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.

Nonmajor Funds

- b. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

2. Fiduciary Funds:

Fiduciary funds are used to report assets held in trustee or custodial capacity for others and therefore, are not available to support the Town's programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

The emphasis in fund financial statements is on the major funds in the governmental activities category. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

Budget

The Town's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

1. Early in the second half of the year the Town prepares a budget for the fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the inhabitants of the Town was called for the purpose of adopting the proposed budget after public notice of the meeting was given.
3. The budget was adopted subsequent to passage by the inhabitants of the Town.

Deposits and Investments

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Town's policy to value investments at fair value. None of the Town's investments are reported at amortized cost. The Town Treasurer is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposit and other evidence of deposits at banks, savings and loan associations and credit unions

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- Repurchase agreements
- Money market mutual funds

The Town of Windsor, Maine has no formal investment policy but instead follows the State of Maine Statutes.

Receivables

Receivables include amounts due from governmental agencies. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$0 as of June 30, 2024. Accounts receivable netted with allowances for uncollectible accounts were \$65,950 for the year ended June 30, 2024.

Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Transactions Between Funds

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of Governmental Funds.

Capital Assets

Capital assets purchased or acquired with an original cost of \$1,000 or more are reported at historical cost or estimated historical cost. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated capital assets

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

are reported at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

A right of use lease asset is required to be reported at the present value of payments expected to be made during the lease term including and any/all other required financial lease obligations in accordance with the terms of the lease and excluding interest. A lease asset will be amortized on a straight-line basis over the lease term or the useful life of the underlying asset (whichever is shorter).

Infrastructure assets include roads, bridges, underground pipe (other than related to independently owned utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the Town. The Town has not retroactively recorded infrastructure.

Estimated useful lives are as follows:

Buildings and improvements	20 - 50 years
Infrastructure	15 years
Equipment	3 - 50 years
Vehicles	3 - 25 years

Long-term Obligations

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in government-wide statements. The long-term obligations consist of a bond payable, leases and net OPEB liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

OPEB

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

an actuarial report provided to them by the Maine Municipal Employees Health Trust (MMEHT), which determined the Town's fiduciary net position as a single employer defined benefit plan based on information provided solely by MMEHT to complete the actuarial report. Additions to/deductions from the MMEHT OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by MMEHT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

Fund Balance

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

Nonspendable - This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted - This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

Committed - This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Town. The inhabitants of the

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Town through Town meetings are the highest level of decision-making authority of the Town. Commitments may be established, modified or rescinded only through a Town meeting vote.

Assigned - This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is given annually by vote of the taxpayers and is expressed by the Selectboard.

Unassigned - This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed unless the Town meeting vote has provided otherwise in its commitment or assignment actions.

Deferred Outflows and Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town currently has deferred outflows of resources related to OPEB, which arise only under the accrual basis of accounting that qualify for reporting in this category.

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has deferred tax revenues, which arises only under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Prepaid taxes also qualify for reporting in this category. This item is reported in both the statements of net position and governmental funds balance sheet. Deferred

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

inflows of resources related to OPEB also qualifies for reporting in this category. This item is reported in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

Revenue Recognition - Property Taxes - Modified Accrual Basis

The Town's property tax for the current year was levied August 15, 2023 on the assessed value listed as of April 1, 2023, for all real and personal property located in the Town. Taxes were due on September 30, 2023 and March 31, 2024. Interest on unpaid taxes commenced on October 1, 2023 and April 1, 2024 at 4% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$66,359 for the year ended June 30, 2024.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

Program Revenues

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided; operating or capital grants and contributions, including special assessments).

Encumbrance Accounting

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Town does not utilize encumbrance accounting for its general fund.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Use of Estimates

During the preparation of the Town's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

NOTE 2 - DEPOSITS AND INVESTMENTS

State statutes require that all investments made by the Town consider the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all Town funds.

Deposits:

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Town will not be able to recover its deposits. The Town does not have a policy covering custodial credit risk for deposits. However, the Town maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At June 30, 2024, the Town's cash and cash equivalents amounting to \$2,324,366 were comprised of bank deposits of \$2,346,849. Bank deposits are adjusted primarily by outstanding checks and deposits in transit to reconcile to the Town's cash and cash equivalents balance. All of these bank deposits were fully insured by the FDIC or NCUSIF depository insurance and consequently were not exposed to custodial credit risk.

<u>Account Type</u>	<u>Bank Balance</u>
Checking	\$ 258,879
Repurchase agreement account	2,083,288
Cash equivalents	4,682
	<u>\$ 2,346,849</u>

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Investments:

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Town does not have a policy for custodial credit risk for investments. The Town's investments in mutual funds for \$215,981 are not exposed to custodial credit risk because the underlying securities are registered in the Town's name and are covered by the Securities Investor Protection Corporation (SIPC). The Town's investments in certificates of deposit in the amount of \$26,126 is fully collateralized by the FDIC and consequently not exposed to custodial credit risk.

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates. Certificates of deposit held with local financial institutions for \$26,126 are excluded from interest rate risk as these investments are considered held to maturity and are therefore not measured at fair value.

At June 30, 2024, the Town invested \$26,126 in certificates of deposit and in the following investments and maturities:

Investment Type	Fair Value	N/A	< 1 Year	1 - 5 Years
Equity securities:				
Mutual funds - fixed income	\$ 118,912	\$ 118,912	\$ -	\$ -
Mutual funds - domestic and foreign	97,069	97,069	-	-
	<u>\$ 215,981</u>	<u>\$ 215,981</u>	<u>\$ -</u>	<u>\$ -</u>

Fair Value Hierarchy

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as June 30, 2024:

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

		Fair Value Measurements Using		
	June 30, 2024 Total	Quoted Prices in Active Markets for Identical Assets (Level I)	Significant Other Observable Inputs (Level II)	Significant Unobservable Inputs (Level III)
<u>Investments by fair value level</u>				
Equity securities:				
Mutual funds - fixed income	\$ 118,912	\$ 118,912	\$ -	\$ -
Mutual funds - domestic and foreign	97,069	97,069	-	-
Total equity securities	<u>215,981</u>	<u>215,981</u>	<u>-</u>	<u>-</u>
Total investments by fair value level	<u>\$ 215,981</u>	<u>\$ 215,981</u>	<u>\$ -</u>	<u>\$ -</u>
<u>Cash equivalents measured at the net asset value (NAV)</u>				
Money market mutual funds	<u>\$ 4,682</u>			
Total cash equivalents measured at the NAV	<u>4,682</u>			
Total investments and cash equivalents measured at fair value	<u>\$ 220,663</u>			

Credit risk - Statutes for the State of Maine authorize the Town to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Town does not have an investment policy on credit risk. Generally, the Town invests excess funds in cash management accounts and various insured certificates of deposit.

NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2024 consisted of the following individual fund receivables and payables:

	Receivables (Due from)	Payables (Due to)
General Fund	\$ 157	\$ 508,982
Nonmajor Special Revenue Funds	508,982	157
	<u>\$ 509,139</u>	<u>\$ 509,139</u>

The result of amounts owed between funds are considered to be in the course of normal operations by the Town. Reconciliation of the amounts owed between funds may or may not be expected to be repaid within one year in their entirety due to the recurring nature of these transactions during operations.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

NOTE 4 - INTERFUND TRANSFERS

Interfund transfers at June 30, 2024 consisted of the following:

	Transfers From	Transfers To
General Fund	\$ 443,000	\$ -
Nonmajor Special Revenue Funds	18,233	461,233
	<u>\$ 461,233</u>	<u>\$ 461,233</u>

Interfund transfers are the results of legally authorized activity and are considered to be in the course of normal operations.

NOTE 5 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended June 30, 2024:

	Balance, 7/1/23	Additions	Disposals	Balance, 6/30/24
<u>Governmental activities</u>				
Non-depreciated assets:				
Land	\$ 33,500	\$ -	\$ -	\$ 33,500
	<u>33,500</u>	<u>-</u>	<u>-</u>	<u>33,500</u>
Depreciated assets:				
Buildings and improvements	1,016,560	-	-	1,016,560
Machinery, equipment and vehicles	1,501,555	354,000	-	1,855,555
Infrastructure	23,968,258	251,305	-	24,219,563
Right of use lease asset	15,100	-	-	15,100
	<u>26,501,473</u>	<u>605,305</u>	<u>-</u>	<u>27,106,778</u>
Less: accumulated depreciation:				
Buildings and improvements	(555,736)	(25,173)	-	(580,909)
Machinery, equipment and vehicles	(995,660)	(72,809)	-	(1,068,469)
Infrastructure	(15,523,770)	(439,263)	-	(15,963,033)
Right of use lease asset	(5,537)	(3,020)	-	(8,557)
	<u>(17,080,703)</u>	<u>(540,265)</u>	<u>-</u>	<u>(17,620,968)</u>
Net depreciated assets	<u>9,420,770</u>	<u>65,040</u>	<u>-</u>	<u>9,485,810</u>
Net capital assets	<u>\$ 9,454,270</u>	<u>\$ 65,040</u>	<u>\$ -</u>	<u>\$ 9,519,310</u>
<u>Current year depreciation</u>				
General Government				\$ 11,963
Public Safety				43,935
Public works				484,367
Total depreciation expense				<u>\$ 540,265</u>

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS JUNE 30, 2024

NOTE 6 - LONG-TERM DEBT

The following is a summary of changes in the long-term debt for the year ended June 30, 2024:

	Balance, 7/1/23	Additions	Deletions	Balance, 6/30/24	Due Within One Year
Bond payable	\$ 300,000	\$ -	\$ (50,000)	\$ 250,000	\$ 50,000
Lease payable	9,563	-	(3,020)	6,543	3,020
	<u>\$ 309,563</u>	<u>\$ -</u>	<u>\$ (53,020)</u>	<u>\$ 256,543</u>	<u>\$ 53,020</u>

The following is a description of the outstanding bond and lease payable:

\$300,000 - 2022 Bond with Kennebec Savings Bank due in annual principal and interest payments through August 17, 2028. The interest rate is fixed at 3.89% per annum.

\$ 250,000

Lease payable:

\$15,100 - 2021 Lease with Xerox Financial Services due in monthly payments of \$251.67 for 60 months through November 2026.

6,543

Total long-term debt

\$ 256,543

The right of use lease asset associated with this lease liability (including amortization/depreciation applicable to the same) are presented as a separate category of Capital Assets and is grouped accordingly on the Statement of Net Position.

The following is a summary of outstanding bond and lease payable principal and interest requirements for the next fiscal years ending June 30:

	Bond Payable		Lease Payable	Total Debt Service
	Principal	Interest	Principal	
2025	\$ 50,000	9,752	\$ 3,020	\$ 234,030
2026	50,000	7,780	3,020	162,923
2027	50,000	5,835	503	148,888
2028	50,000	3,890	-	145,446
2029	50,000	2,003	-	447,728
2030-2034	-	-	-	305,797
	<u>\$ 250,000</u>	<u>\$ 29,260</u>	<u>\$ 6,543</u>	<u>\$ 1,444,812</u>

All bonds and notes are direct obligations of the Town, for which its full faith and credit are pledged. The Town is not obligated for special assessment debt. All bonds and notes from direct borrowings are payable from taxes levied on all taxable property located within the Town. The General Fund is used to liquidate the liability for these notes.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 7 - OTHER LONG-TERM OBLIGATIONS

A summary of other long-term obligations for the year ended June 30, 2024 are as follows:

	Balance, 7/1/23	Additions	Deletions	Balance, 6/30/24	Due Within One Year
Net OPEB Liability	\$ 42,183	\$ 22,789	\$ (3,250)	\$ 61,722	\$ -

Please see Note 12 for detailed information on net OPEB liability.

NOTE 8 - OVERLAPPING DEBT

The Town is contingently liable for its proportionate share of any defaulted debt by entities of which it is a member. As of June 30, 2024, Oxford County did not have any debt. The Town's share of school debt was approximately as follows:

	Outstanding Debt	Town's Percentage	Total Share
RSU No. 12	\$ 9,054,367	26.18%	\$ 2,370,433

NOTE 9 - NET INVESTMENT IN CAPITAL ASSETS

The following is the calculation of the net investment in capital assets for the Town at June 30, 2024:

Invested in capital assets	\$ 27,140,278
Accumulated depreciation	(17,620,968)
Outstanding capital related debt	(256,543)
	<u>\$ 9,262,767</u>

NOTE 10 - COMMITTED FUND BALANCES

The Town had the following committed fund balances at June 30, 2024:

Nonmajor Special Revenue Funds (Schedule E):	
Radio communications	\$ 50,000
Bridge/culvert replacement fund	93,691
Town hall building reserve	19,949
Parke property reserve interest	15,913
Backhoe reserve	24,000

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 10 - COMMITTED FUND BALANCES (CONTINUED)

Public works capital reserve	17,650
Forest fire reserve	20,702
Rescue capital reserve	88,285
Windsor fire department capital	89,260
Transfer station reserve	41,473
Public works truck reserve	80,954
Computer systems reserve	11,996
Revaluation tax map reserve	89,069
Utility/assessors legal service reserve	21,990
Major road construction	40,070
Fire department building reserve	17,500
Cemetery land reserve	15,000
Windsor veterans memorial	7,042
Reed trust	5,962
Windsor days	5,542
Netco scholarship	27,115
Documentation reserve	241
	\$ 783,404

NOTE 11 - ASSIGNED FUND BALANCES

The Town had the following assigned fund balances at June 30, 2024:

General Fund:

Use of Fund Balance FY 2025 Budget	\$ 300,000
State Revenue Sharing Carryforward	175,338
	\$ 475,338

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

MAINE MUNICIPAL EMPLOYEES HEALTH TRUST

Plan Description

The Town and Town retirees contribute to the Town's OPEB Plan with the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the Town and/or the Town retirees. MMEHT is a fully funded, self-insured trust which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the Town concerning administration of this Plan.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

Benefits Provided

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same. The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

Employees Covered by Benefit Terms

At January 1, 2024, the following employees were covered by the benefit terms:

Active members	7
Retirees and spouses	-
Total	<u>7</u>

Contributions

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute 100% of the premium amounts. The sponsoring employer pays the remainder of the premium. Medical benefits are provided for the life of the retiree and surviving spouses.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Retiree Premium Amounts

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

<u>Pre-Medicare</u>	<u>Single Coverage</u>	<u>Family Coverage</u>
POS C	\$1,242.93	\$2,788.08
<u>Medicare</u>		
Medicare-Eligible Retirees	\$659.34	\$1,318.68

Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2024, the Town reported a liability of \$61,722 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2024 and was determined by an actuarial valuation as of that date. The Town's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2024, the Town recognized OPEB expense of \$6,469. At June 30, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>MMEHT</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 643	\$ 11,188
Changes of assumptions	19,927	5,011
Net difference between projected and actual earnings on OPEB plan investments	-	-
Changes in proportion and differences between contributions and proportionate share of contributions	-	-
Contributions subsequent to the measurement date	944	-
Total	<u>\$ 21,514</u>	<u>\$ 16,199</u>

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

\$944 were reported as deferred outflows of resources related to OPEB resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>MMEHT</u>
Plan year ended December 31:	
2025	\$ 2,040
2026	1,603
2027	220
2028	(221)
2029	(221)
Thereafter	950

Discount Rate

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2024. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 3.26% per annum for June 30, 2024 was based upon a measurement date of December 28, 2023. The sensitivity of net OPEB liability to changes in discount rate are as follows:

	<u>1% Decrease</u>	<u>Discount Rate</u>	<u>1% Increase</u>
	2.26%	3.26%	4.26%
Total OPEB liability	\$ 71,844	\$ 61,722	\$ 53,371
Plan fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 71,844</u>	<u>\$ 61,722</u>	<u>\$ 53,371</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%

Healthcare Trend

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

	1% Decrease	Healthcare Trend Rates	1% Increase
Total OPEB liability	\$ 52,065	\$ 61,722	\$ 73,768
Plan fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 52,065</u>	<u>\$ 61,722</u>	<u>\$ 73,768</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%

Actuarial Methods and Assumptions

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2024, using the following methods and assumptions applied to all periods included in the measurement:

Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2021. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

Amortization

The total OPEB liability of this Plan is amortized on an open 30-year period. The amortization method is a level dollar amortization method.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Assumptions

The actuarial assumptions used in the January 1, 2024 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2022 and based on the experience study covering the period from June 30, 2016 through June 30, 2021. As of January 1, 2024, they are as follows:

Discount Rate - 3.26% per annum for year-end 2024 reporting. 3.72% per annum for 2023 year-end reporting.

Trend Assumptions:

Medical Trend assumptions were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA model was released in December 2007 and version 2024_1b was used for this valuation. The following assumptions were input into this model:

<u>Variable</u>	<u>Rate</u>
Rate of Inflation	2.38%
Rate of Growth in Real Income/GDP per capital 2031+	1.40%
Extra Trend due to Taste/Technology 2031+	1.10%
Expected Health Share of GDP 2031	19.80%
Health Share of GDP Resistance Point	18.00%
Year for Limiting Cost Growth to GDP Growth	2044

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgements of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group.

The trends selected from 2024 to 2027 were based on plan design, population weighting, renewal projections and market analysis. For years 2028 to 2032, these are interpolated from 2027 to 2033 (which is the product of the inflation, GDP and extra trend rate assumptions).

Deductibles, Co-payments and Out of Pocket Maximums are assumed to increase at the above trend rates. The ultimate trend rate reflects an assumed nominal per capital GDP growth.

Administrative and claims expense: 3% per annum

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Future plan changes: It is assumed that the current Plan and cost-sharing structure remains in place for all future years.

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2021.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims. A constant cost sharing in plan design between employer and employees is assumed.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

Rate of Mortality

Healthy Annuitant- Based on 112.1% and 118.5% of the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, respectively, for males and females. The proposed rates are projected generationally using the RPEC_2020 model, with an ultimate rate of 1.00% for ages 80 and under, grading down to 0.05% at age 95 and further grading down to 0.00% at age 115, along with convergence to the ultimate rates in the year 2027. All other parameters used in the RPEC_2020 model are those included in the published MP-2020 scale. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Active Employees - Rates of mortality are based on 83.5% and 88.6% of the 2010 Public Plan General Benefits- Weighted Employee Mortality Table, respectively, for males and females. These rates are generationally projected using the same version of the RPEC_2020 model as described in the healthy annuitant mortality. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible

Changes in Net OPEB Liability

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2024 with the following exceptions:

Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2024 was (\$10,545).

Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the January 1, 2024 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2021 and based on the experience study covering the period

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 12 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

from June 30, 2016 through June 30, 2020. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

OPEB Plan Fiduciary Net Position

Additional financial and actuarial information with respect to this Plan can be found at the Town Office at P.O. Box 179, Windsor, Maine 04363.

NOTE 13 - RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions and natural disasters for which the Town participates in a public entity risk pool sponsored by the Maine Municipal Association. The Maine Municipal Association Group Risk Pool is a state-chartered pool established exclusively for Maine municipalities. The pool provides certain property, liability, fidelity and vehicle coverage. If the assets of the pool are at any time actuarially determined to be insufficient to enable the pool to discharge its legal obligations, other obligations and actuarially sound reserves, the pool has the power to make up the deficiency by the levy of a prorated assessment. There have been no deficiencies during the past three years and management believes that no deficiency exists at June 30, 2024.

The Town is a member of the Maine Municipal Association - Property and Casualty Pool and pays an annual premium for its coverage. Under the property portion of the policy, coverage is provided after a per occurrence deductible is met. The limit of coverage for liability claims brought under the Maine Tort Claims Act is \$400,000 per occurrence. A \$2,000,000 limit of liability is provided for liability claims outside the Maine Tort Claims Act. There is no aggregate liability limit. Coverage for Public Officials Liability, including Employment Practices, is a part of the program. Coverage is on an occurrence basis, rather than a "claims made" form. A \$2,000,000 limit of liability is provided for all claims for Wrongful Acts seeking monetary damages pursuant to federal or state law for which the Maine Tort Claims Act does not provide immunity or limitations. Each member has a \$4,000,000 annual aggregate limit. An annual sublimit

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 13 - RISK MANAGEMENT (CONTINUED)

of \$100,000 per member applies for all back wages and/or future salary awards for employment related claims, subject to a \$5,000 retention and a 10% contribution by the member.

The Town is also a member of the Maine Municipal Association - Worker Compensation Trust Fund ("Fund"). The Fund was created to formulate, develop and administer a program of modified self-funding for the Fund's membership, obtain lower costs for worker's compensation coverage and develop a comprehensive loss control program. The Town pays an annual premium to the fund for its worker's compensation coverage. The Town's agreement with the Fund provides that the fund will be self-sustaining through member premiums and will provide, through commercial companies' reinsurance contracts, coverage for claims in excess of \$1,000,000.

Based on the coverage provided by the insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded as of June 30, 2024. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

NOTE 14 - CONTINGENCIES

With regard to pending legal claims or any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the Town's financial position.

The Town participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the Town's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

NOTE 15 - ECONOMIC DEPENDENCY

The Town of Windsor, Maine is economically dependent upon Central Maine Power (Avangrid Management). Approximately \$1,737,974 or 37.95% of the Town's annual tax commitment was assessed to Central Maine Power Company for the twelve months ended June 30, 2024.

TOWN OF WINDSOR, MAINE

NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2024

NOTE 16 - RESTATEMENT

During the fiscal year 2024, the Town determined that fund balance corrections were required to show corrections to beginning fund balance in the other nonmajor governmental funds. Additionally, certain other corrections were required which impacted the private purpose trust funds. These corrections resulted in adjustments to and restatements of net position and fund balance, as follows:

	6/30/23 As Previously Reported	Fund Balance Correction	Net Position Correction	6/30/23 As Restated
Government-Wide				
Governmental Activities	<u>\$ 11,880,944</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 11,880,944</u>
Governmental Funds				
Major Funds:				
General Fund	\$ 2,026,740	\$ 17,317	\$ -	\$ 2,044,057
Other Governmental Funds	<u>696,435</u>	<u>(17,317)</u>	<u>-</u>	<u>679,118</u>
Total Governmental Funds	<u>\$ 2,723,175</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,723,175</u>
Private Purpose Trust Funds				
Windsor Educational Foundation	<u>\$ 197,861</u>	<u>\$ -</u>	<u>\$ 44,363</u>	<u>\$ 242,224</u>

Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund
- Schedule of Changes in Net OPEB Liability - MMEHT
- Schedule of Changes in Net OPEB Liability and Related Ratios - MMEHT
- Schedule of Contributions - OPEB - MMEHT
- Notes to Required Supplementary Information

TOWN OF WINDSOR, MAINE

BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2024

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	Positive (Negative)
Budgetary Fund Balance, July 1, Restated	\$ 2,044,057	\$ 2,044,057	\$ 2,044,057	\$ -
Resources (Inflows):				
Taxes:				
Property Taxes	4,615,037	4,615,037	4,631,369	16,332
Excise Taxes	475,000	475,000	553,816	78,816
Intergovernmental Revenues:				
Municipal Revenue Sharing	300,000	300,000	343,434	43,434
Homestead Exemption	147,817	147,817	139,567	(8,250)
Local Road Assistance	36,000	36,000	44,968	8,968
BETE Reimbursement	6,525	6,525	6,539	14
Tree Growth Reimbursement	15,000	15,000	25,706	10,706
Other	-	-	2,760	2,760
Licenses, Permits and Fees	-	-	26,260	26,260
Charges for Services	75,000	75,000	106,728	31,728
Interest Income	14,000	14,000	87,609	73,609
Tax Interest/Lien Costs	-	-	9,081	9,081
Miscellaneous Revenues	35,000	35,000	36,999	1,999
Amounts Available for Appropriation	<u>7,763,436</u>	<u>7,763,436</u>	<u>8,058,893</u>	<u>295,457</u>
Charges to Appropriations (Outflows):				
General government	583,952	583,952	549,422	34,530
Public safety	194,940	194,940	189,320	5,620
Public works	595,379	595,379	500,699	94,680
Human services	5,750	5,750	5,750	-
Education	3,703,415	3,703,415	3,703,415	-
County Tax	385,539	385,539	385,539	-
Cemeteries	40,370	40,370	34,471	5,899
Health and sanitation	143,387	143,387	147,339	(3,952)
Other Expenditures	83,647	83,647	8,243	75,404
Debt Service:				
Principal	50,000	50,000	50,000	-
Interest	12,000	12,000	11,703	297
Capital outlay	-	300,000	354,000	(54,000)
Transfers to other funds	446,000	446,000	443,000	3,000
Total Charges to Appropriations	<u>6,244,379</u>	<u>6,544,379</u>	<u>6,382,901</u>	<u>161,478</u>
Budgetary Fund Balance, June 30	<u>\$ 1,519,057</u>	<u>\$ 1,219,057</u>	<u>\$ 1,675,992</u>	<u>\$ 456,935</u>
Utilization of assigned fund balance	\$ 225,000	\$ 225,000	\$ -	\$ (225,000)
Utilization of unassigned fund balance	300,000	600,000	-	(600,000)
	<u>\$ 525,000</u>	<u>\$ 825,000</u>	<u>\$ -</u>	<u>\$ (825,000)</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

SCHEDULE OF CHANGES IN NET OPEB LIABILITY - MMEHT
FOR THE YEAR ENDED JUNE 30, 2024

	Increase (Decrease)		
	Net OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at 1/1/23 (Reporting December 31, 2023)	\$ 42,183	\$ -	\$ 42,183
Changes for the year:			
Service cost	3,674	-	3,674
Interest	1,703	-	1,703
Changes of benefits	-	-	-
Differences between expected and actual experience	(3,067)	-	(3,067)
Changes of assumptions	17,412	-	17,412
Contributions - employer	-	183	183
Contributions - member	-	-	-
Net investment income	-	-	-
Benefit payments	(183)	(183)	(366)
Administrative expense	-	-	-
Net changes	19,539	-	19,539
Balances at 1/1/24 (Reporting December 31, 2024)	<u>\$ 61,722</u>	<u>\$ -</u>	<u>\$ 61,722</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

SCHEDULE OF CHANGES IN NET OPEB LIABILITY
AND RELATED RATIOS - MMEHT
LAST 10 FISCAL YEARS*

	2024	2023	2022	2021	2020	2019	2018
<u>Total OPEB liability</u>							
Service cost (BOY)	\$ 3,674	\$ 4,304	\$ 4,776	\$ 4,172	\$ 2,758	\$ 3,039	\$ 2,675
Interest (includes interest on service cost)	1,703	963	1,145	1,233	1,160	949	772
Changes of benefit terms	-	-	-	-	(761)	-	-
Differences between expected and actual experience	(3,067)	-	(12,755)	-	1,779	-	1,065
Changes of assumptions	17,412	(5,502)	117	3,099	10,424	(2,933)	2,443
Benefit payments, including refunds of member contributions	(183)	(56)	(86)	(83)	(73)	(70)	(247)
Net change in total OPEB liability	\$ 19,539	\$ (291)	\$ (6,803)	\$ 8,421	\$ 15,287	\$ 985	\$ 6,708
Total OPEB liability - beginning	\$ 42,183	\$ 42,474	\$ 49,277	\$ 40,856	\$ 25,569	\$ 24,584	\$ 17,876
Total OPEB liability - ending	\$ 61,722	\$ 42,183	\$ 42,474	\$ 49,277	\$ 40,856	\$ 25,569	\$ 24,584
<u>Plan fiduciary net position</u>							
Contributions - employer	183	56	86	83	73	70	247
Contributions - member	-	-	-	-	-	-	-
Net investment income	-	-	-	-	-	-	-
Benefit payments, including refunds of member contributions	(183)	(56)	(86)	(83)	(73)	(70)	(247)
Administrative expense	-	-	-	-	-	-	-
Net change in fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position - beginning	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position - ending	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net OPEB liability - ending	\$ 61,722	\$ 42,183	\$ 42,474	\$ 49,277	\$ 40,856	\$ 25,569	\$ 24,584
Plan fiduciary net position as a percentage of the total OPEB liability	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Covered payroll	\$ 349,946	\$ 278,143	\$ 278,143	\$ 243,136	\$ 243,136	\$ 227,931	\$ 227,931
Net OPEB liability as a percentage of covered payroll	17.6%	15.2%	15.3%	20.3%	16.8%	11.2%	10.8%

* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

SCHEDULE OF CONTRIBUTIONS - OPEB - MMEHT
LAST 10 FISCAL YEARS*

	2024	2023	2022	2021	2020	2019	2018
<u>MMEHT:</u>							
Employer contributions	\$ 183	\$ 56	\$ 86	\$ 83	\$ 73	\$ 70	\$ 247
Benefit payments	(183)	(56)	(86)	(83)	(73)	(70)	(247)
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 349,946	\$ 278,143	\$ 278,143	\$ 243,136	\$ 243,136	\$ 227,931	\$ 227,931
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
FOR YEAR ENDED JUNE 30, 2024

Changes of Assumptions

Maine Municipal Health Trust:

There was a change in the discount rate from 3.72% to 3.26% per GASB 75 discount rate selection. Trends have been updated since the last valuation.

Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues
- Schedule of Departmental Operations - General Fund
- Combining Balance Sheet - Nonmajor Governmental Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds
- Combining Balance Sheet - Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

TOWN OF WINDSOR, MAINE

BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
BUDGET AND ACTUAL GENERAL FUND REVENUES

FOR THE YEAR ENDED JUNE 30, 2024

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	Positive (Negative)
Resources (Inflows):				
Taxes:				
Property taxes	\$ 4,615,037	\$ 4,615,037	\$ 4,631,369	\$ 16,332
Excise taxes	475,000	475,000	550,760	75,760
Boat excise taxes	-	-	3,056	3,056
Intergovernmental Revenues:				
Municipal revenue sharing	300,000	300,000	343,434	43,434
Homestead exemption	147,817	147,817	139,567	(8,250)
Local Road Assistance	36,000	36,000	44,968	8,968
BETE reimbursement	6,525	6,525	6,539	14
Tree growth reimbursement	15,000	15,000	25,706	10,706
Veterans exemption	-	-	1,601	1,601
General assistance	-	-	1,159	1,159
Licenses, Permits and Fees:				
General permits and fees	-	-	25,195	25,195
Animal control fees	-	-	1,065	1,065
Charges for Services				
Administration	-	-	2,406	2,406
Cable TV franchise fees	-	-	13,493	13,493
Solid Waste Interlocal	75,000	75,000	90,829	15,829
Other Revenue				
Investment income	14,000	14,000	87,609	73,609
Interest on taxes	-	-	9,081	9,081
Other revenue	35,000	35,000	36,999	1,999
Amounts Available for Appropriation	<u>\$ 5,719,379</u>	<u>\$ 5,719,379</u>	<u>\$ 6,014,836</u>	<u>\$ 295,457</u>

See accompanying independent auditor's report and notes to financial statements.

SCHEDULE B

TOWN OF WINDSOR, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
General Government					
Administration	\$ 455,472	\$ -	\$ 455,472	\$ 435,627	\$ 19,845
Insurance	44,880	-	44,880	42,162	2,718
Code enforcement	35,490	-	35,490	25,386	10,104
Elections and town meetings	17,010	-	17,010	15,779	1,231
Town hall	31,100	-	31,100	30,468	632
Subtotal General Government	<u>583,952</u>	<u>-</u>	<u>583,952</u>	<u>549,422</u>	<u>34,530</u>
Public Safety	<u>194,940</u>	<u>-</u>	<u>194,940</u>	<u>189,320</u>	<u>5,620</u>
Public Works					
Wages and benefits	303,779	-	303,779	257,116	46,663
Equipment	85,500	-	85,500	72,095	13,405
Winter roads	101,000	-	101,000	79,615	21,385
Roads	73,500	-	73,500	66,228	7,272
Mowing	9,100	-	9,100	7,535	1,565
Other	22,500	-	22,500	18,110	4,390
Subtotal Public Works	<u>595,379</u>	<u>-</u>	<u>595,379</u>	<u>500,699</u>	<u>94,680</u>
Human Services	<u>5,750</u>	<u>-</u>	<u>5,750</u>	<u>5,750</u>	<u>-</u>
Education	<u>3,703,415</u>	<u>-</u>	<u>3,703,415</u>	<u>3,703,415</u>	<u>-</u>
County Tax	<u>385,539</u>	<u>-</u>	<u>385,539</u>	<u>385,539</u>	<u>-</u>
Cemeteries	<u>40,370</u>	<u>-</u>	<u>40,370</u>	<u>34,471</u>	<u>5,899</u>

TOWN OF WINDSOR, MAINE

SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2024

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
Health and Sanitation					
Transfer station	143,387	-	143,387	147,339	(3,952)
Subtotal Health and Sanitation	143,387	-	143,387	147,339	(3,952)
Other Expenditures					
Non-profit agencies	3,788	-	3,788	3,788	-
General assistance	6,000	-	6,000	969	5,031
Abatements/Overlay	73,859	-	73,859	3,486	70,373
Subtotal Other Expenditures	83,647	-	83,647	8,243	75,404
Debt Service					
Principal	50,000	-	50,000	50,000	-
Interest	12,000	-	12,000	11,703	297
Subtotal Debt Service	62,000	-	62,000	61,703	297
Capital Outlay	-	300,000	300,000	354,000	(54,000)
Transfers to other funds					
Special revenue funds	446,000	-	446,000	443,000	3,000
Subtotal Transfers to Other Funds	446,000	-	446,000	443,000	3,000
TOTAL DEPARTMENTAL OPERATIONS	\$ 6,244,379	\$ 300,000	\$ 6,544,379	\$ 6,382,901	\$ 161,478

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS
JUNE 30, 2024

	Special Revenue Funds	Total Nonmajor Governmental Funds
ASSETS		
Cash and cash equivalents	\$ 204,622	\$ 204,622
Investments	109,348	109,348
Due from other funds	508,982	508,982
TOTAL ASSETS	<u>\$ 822,952</u>	<u>\$ 822,952</u>
LIABILITIES		
Due to other funds	\$ 157	\$ 157
TOTAL LIABILITIES	<u>157</u>	<u>157</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred revenues	39,391	39,391
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>39,391</u>	<u>39,391</u>
FUND BALANCES		
Nonspendable	-	-
Restricted	-	-
Committed	783,404	783,404
Assigned	-	-
Unassigned	-	-
TOTAL FUND BALANCES	<u>783,404</u>	<u>783,404</u>
TOTAL LIABILITIES, DEFERRED OUTFLOWS OF BALANCES	<u>\$ 822,952</u>	<u>\$ 822,952</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2024

	Special Revenue Funds	Total Nonmajor Governmental Funds
REVENUES		
Investment income, net of unrealized gains/(losses)	\$ 7,090	\$ 7,090
Other	6,011	6,011
TOTAL REVENUES	<u>13,101</u>	<u>13,101</u>
EXPENDITURES		
Capital outlay	342,098	342,098
Other	9,717	9,717
TOTAL EXPENDITURES	<u>351,815</u>	<u>351,815</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>(338,714)</u>	<u>(338,714)</u>
OTHER FINANCING SOURCES (USES)		
Transfers in	461,233	461,233
Transfers (out)	<u>(18,233)</u>	<u>(18,233)</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>443,000</u>	<u>443,000</u>
NET CHANGE IN FUND BALANCES	<u>104,286</u>	<u>104,286</u>
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	696,435	696,435
FUND BALANCE CORRECTIONS	<u>(17,317)</u>	<u>(17,317)</u>
FUND BALANCES - JULY 1, AS RESTATED	<u>679,118</u>	<u>679,118</u>
FUND BALANCES - JUNE 30	<u><u>\$ 783,404</u></u>	<u><u>\$ 783,404</u></u>

See accompanying independent auditor's report and notes to financial statements.

Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

TOWN OF WINDSOR, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS
JUNE 30, 2024

	Radio Communications	Bridge/Culvert Replacement Fund	Town Hall Building Reserve	Parke Property Reserve Interest	Backhoe Reserve	Public Works Capital Reserve	Forest Fire Reserve	Rescue Capital Reserve
ASSETS								
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 256	\$ -	\$ -	\$ 20,702	\$ 88,394
Investments	-	93,691	-	15,657	-	-	-	-
Due from other funds	50,000	-	19,949	-	24,000	17,650	-	-
TOTAL ASSETS	<u>\$ 50,000</u>	<u>\$ 93,691</u>	<u>\$ 19,949</u>	<u>\$ 15,913</u>	<u>\$ 24,000</u>	<u>\$ 17,650</u>	<u>\$ 20,702</u>	<u>\$ 88,394</u>
LIABILITIES								
Due to other funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 109
TOTAL LIABILITIES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>109</u>
DEFERRED OUTFLOWS OF RESOURCES								
Deferred revenues	-	-	-	-	-	-	-	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	-
Committed	50,000	93,691	19,949	15,913	24,000	17,650	20,702	88,285
Assigned	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-
TOTAL FUND BALANCES	<u>50,000</u>	<u>93,691</u>	<u>19,949</u>	<u>15,913</u>	<u>24,000</u>	<u>17,650</u>	<u>20,702</u>	<u>88,285</u>
TOTAL LIABILITIES, DEFERRED OUTFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 50,000</u>	<u>\$ 93,691</u>	<u>\$ 19,949</u>	<u>\$ 15,913</u>	<u>\$ 24,000</u>	<u>\$ 17,650</u>	<u>\$ 20,702</u>	<u>\$ 88,394</u>

TOWN OF WINDSOR, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS
JUNE 30, 2024

	Windsor Fire Dept. Capital	Transfer Station Reserve	Public Works Truck Reserve	Computer Systems Reserve	Revaluation/ Tax Map Reserve	Utility/Assessors Legal Service Reserve	Ash Disposal Reserve	Major Road Construction
ASSETS								
Cash and cash equivalents	\$ 89,308	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-	-
Due from other funds	-	41,473	80,954	11,996	89,069	21,990	-	40,070
TOTAL ASSETS	<u>\$ 89,308</u>	<u>\$ 41,473</u>	<u>\$ 80,954</u>	<u>\$ 11,996</u>	<u>\$ 89,069</u>	<u>\$ 21,990</u>	<u>\$ -</u>	<u>\$ 40,070</u>
LIABILITIES								
Due to other funds	\$ 48	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
TOTAL LIABILITIES	<u>48</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
DEFERRED OUTFLOWS OF RESOURCES								
Deferred revenues	-	-	-	-	-	-	-	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	-
Committed	89,260	41,473	80,954	11,996	89,069	21,990	-	40,070
Assigned	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-
TOTAL FUND BALANCES	<u>89,260</u>	<u>41,473</u>	<u>80,954</u>	<u>11,996</u>	<u>89,069</u>	<u>21,990</u>	<u>-</u>	<u>40,070</u>
TOTAL LIABILITIES, DEFERRED OUTFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 89,308</u>	<u>\$ 41,473</u>	<u>\$ 80,954</u>	<u>\$ 11,996</u>	<u>\$ 89,069</u>	<u>\$ 21,990</u>	<u>\$ -</u>	<u>\$ 40,070</u>

TOWN OF WINDSOR, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS
JUNE 30, 2024

	Fire Dept. Building Reserve	Cemetery Land Reserve	Windsor Veterans Memorial	ARPA Fund	Reed Trust	Windsor Days	Netco Scholarship	Documentation Reserve	Total
ASSETS									
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	\$ 5,962	\$ -	\$ -	\$ -	\$ 204,622
Investments	-	-	-	-	-	-	-	-	109,348
Due from other funds	17,500	15,000	7,042	39,391	-	5,542	27,115	241	508,982
TOTAL ASSETS	<u>\$ 17,500</u>	<u>\$ 15,000</u>	<u>\$ 7,042</u>	<u>\$ 39,391</u>	<u>\$ 5,962</u>	<u>\$ 5,542</u>	<u>\$ 27,115</u>	<u>\$ 241</u>	<u>\$ 822,952</u>
LIABILITIES									
Due to other funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 157
TOTAL LIABILITIES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>157</u>
DEFERRED OUTFLOWS OF RESOURCES									
Deferred revenues	-	-	-	39,391	-	-	-	-	39,391
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>-</u>	<u>-</u>	<u>-</u>	<u>39,391</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>39,391</u>
FUND BALANCES									
Nonspendable	-	-	-	-	-	-	-	-	-
Restricted	-	-	-	-	-	-	-	-	-
Committed	17,500	15,000	7,042	-	5,962	5,542	27,115	241	783,404
Assigned	-	-	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-	-	-
TOTAL FUND BALANCES	<u>17,500</u>	<u>15,000</u>	<u>7,042</u>	<u>-</u>	<u>5,962</u>	<u>5,542</u>	<u>27,115</u>	<u>241</u>	<u>783,404</u>
TOTAL LIABILITIES, DEFERRED OUTFLOWS OF RESOURCES AND FUND BALANCES	<u>\$ 17,500</u>	<u>\$ 15,000</u>	<u>\$ 7,042</u>	<u>\$ 39,391</u>	<u>\$ 5,962</u>	<u>\$ 5,542</u>	<u>\$ 27,115</u>	<u>\$ 241</u>	<u>\$ 822,952</u>

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 NONMAJOR SPECIAL REVENUE FUNDS
 FOR THE YEAR ENDED JUNE 30, 2024

	Radio Communications	Bridge/Culvert Replacement Fund	Town Hall Building Reserve	Parke Property Reserve Interest	Backhoe Reserve	Public Works Capital Reserve	Forest Fire Reserve	Rescue Capital Reserve
REVENUES								
Investment income, net of unrealized gains/(losses)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 937	\$ 3,093
Other	-	-	-	655	-	-	-	-
TOTAL REVENUES	-	-	-	655	-	-	937	3,093
EXPENDITURES								
Capital outlay	-	-	-	-	-	-	-	-
Other	-	-	-	-	-	-	-	-
TOTAL EXPENDITURES	-	-	-	-	-	-	-	-
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	-	-	655	-	-	937	3,093
OTHER FINANCING SOURCES (USES)								
Transfers in	-	-	3,500	-	10,000	5,000	2,000	10,000
Transfers (out)	-	-	-	-	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	3,500	-	10,000	5,000	2,000	10,000
NET CHANGE IN FUND BALANCES	-	-	3,500	655	10,000	5,000	2,937	13,093
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	50,000	89,797	16,449	15,258	14,000	12,650	17,765	75,192
FUND BALANCE CORRECTIONS	-	3,894	-	-	-	-	-	-
FUND BALANCES - JULY 1, AS RESTATED	50,000	93,691	16,449	15,258	14,000	12,650	17,765	75,192
FUND BALANCES - JUNE 30	<u>\$ 50,000</u>	<u>\$ 93,691</u>	<u>\$ 19,949</u>	<u>\$ 15,913</u>	<u>\$ 24,000</u>	<u>\$ 17,650</u>	<u>\$ 20,702</u>	<u>\$ 88,285</u>

TOWN OF WINDSOR, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED JUNE 30, 2024

	Windsor Fire Dept. Capital	Transfer Station Reserve	Public Works Truck Reserve	Computer Systems Reserve	Revaluation/ Tax Map Reserve	Utility/Assessors Legal Service Reserve	Ash Disposal Reserve	Major Road Construction
REVENUES								
Investment income, net of unrealized gains/(losses)	\$ 3,060	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other	-	-	-	-	-	-	-	-
TOTAL REVENUES	<u>3,060</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
EXPENDITURES								
Capital outlay	-	-	-	-	55,965	-	-	273,942
Other	-	-	-	500	-	-	-	-
TOTAL EXPENDITURES	<u>-</u>	<u>-</u>	<u>-</u>	<u>500</u>	<u>55,965</u>	<u>-</u>	<u>-</u>	<u>273,942</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>3,060</u>	<u>-</u>	<u>-</u>	<u>(500)</u>	<u>(55,965)</u>	<u>-</u>	<u>-</u>	<u>(273,942)</u>
OTHER FINANCING SOURCES (USES)								
Transfers in	35,000	18,233	25,000	2,500	40,000	-	-	300,000
Transfers (out)	-	-	-	-	-	-	(18,233)	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>35,000</u>	<u>18,233</u>	<u>25,000</u>	<u>2,500</u>	<u>40,000</u>	<u>-</u>	<u>(18,233)</u>	<u>300,000</u>
NET CHANGE IN FUND BALANCES	<u>38,060</u>	<u>18,233</u>	<u>25,000</u>	<u>2,000</u>	<u>(15,965)</u>	<u>-</u>	<u>(18,233)</u>	<u>26,058</u>
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	51,200	23,240	55,954	9,996	105,034	21,990	18,233	14,012
FUND BALANCE CORRECTIONS	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES - JULY 1, AS RESTATED	<u>51,200</u>	<u>23,240</u>	<u>55,954</u>	<u>9,996</u>	<u>105,034</u>	<u>21,990</u>	<u>18,233</u>	<u>14,012</u>
FUND BALANCES - JUNE 30	<u>\$ 89,260</u>	<u>\$ 41,473</u>	<u>\$ 80,954</u>	<u>\$ 11,996</u>	<u>\$ 89,069</u>	<u>\$ 21,990</u>	<u>\$ -</u>	<u>\$ 40,070</u>

TOWN OF WINDSOR, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
FOR THE YEAR ENDED JUNE 30, 2024

	Fire Dept. Building Reserve	Cemetery Land Reserve	Windsor Veterans Memorial	ARPA Fund	Reed Trust	Windsor Days	Netco Scholarship	Documentation Reserve	Total
REVENUES									
Investment income, net of unrealized gains/(losses)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 7,090
Other	-	-	1,352	-	3,894	110	-	-	6,011
TOTAL REVENUES	-	-	1,352	-	3,894	110	-	-	13,101
EXPENDITURES									
Capital outlay	-	-	6,432	-	-	-	-	5,759	342,098
Other	-	-	-	-	4,805	4,027	385	-	9,717
TOTAL EXPENDITURES	-	-	6,432	-	4,805	4,027	385	5,759	351,815
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	-	(5,080)	-	(911)	(3,917)	(385)	(5,759)	(338,714)
OTHER FINANCING SOURCES (USES)									
Transfers in	5,000	5,000	-	-	-	-	-	-	461,233
Transfers (out)	-	-	-	-	-	-	-	-	(18,233)
TOTAL OTHER FINANCING SOURCES (USES)	5,000	5,000	-	-	-	-	-	-	443,000
NET CHANGE IN FUND BALANCES	5,000	5,000	(5,080)	-	(911)	(3,917)	(385)	(5,759)	104,286
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	12,500	10,000	12,122	-	4,504	13,539	25,000	28,000	696,435
FUND BALANCE CORRECTIONS	-	-	-	-	2,369	(4,080)	2,500	(22,000)	(17,317)
FUND BALANCES - JULY 1, AS RESTATED	12,500	10,000	12,122	-	6,873	9,459	27,500	6,000	679,118
FUND BALANCES - JUNE 30	\$ 17,500	\$ 15,000	\$ 7,042	\$ -	\$ 5,962	\$ 5,542	\$ 27,115	\$ 241	\$ 783,404

See accompanying independent auditor's report and notes to financial statements.

General Capital Assets

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position.

TOWN OF WINDSOR, MAINE

SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION
JUNE 30, 2024

	Land and Non-depreciable Assets	Buildings, Building Improvements and Land Improvements	Machinery, Equipment and Vehicles	Infrastructure	Total
General Government	\$ 33,500	\$ 320,881	\$ 69,451	\$ -	\$ 423,832
Public safety	-	367,140	1,339,850	-	1,706,990
Public works	-	328,539	461,354	24,219,563	25,009,456
Total General Capital Assets	33,500	1,016,560	1,870,655	24,219,563	27,140,278
Less: Accumulated Depreciation	-	(580,909)	(1,077,026)	(15,963,033)	(17,620,968)
Net General Capital Assets	\$ 33,500	\$ 435,651	\$ 793,629	\$ 8,256,530	\$ 9,519,310

See accompanying independent auditor's report and notes to financial statements.

TOWN OF WINDSOR, MAINE

SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION
FOR THE YEAR ENDED JUNE 30, 2024

	General Capital Assets 7/1/23	Additions	Deletions	General Capital Assets 6/30/24
General Government	\$ 423,832	\$ -	\$ -	\$ 423,832
Public safety	1,352,990	354,000	-	1,706,990
Public works	<u>24,758,151</u>	<u>251,305</u>	<u>-</u>	<u>25,009,456</u>
Total General Capital Assets	26,534,973	605,305	-	27,140,278
Less: Accumulated Depreciation	<u>(17,080,703)</u>	<u>(540,265)</u>	<u>-</u>	<u>(17,620,968)</u>
Net General Capital Assets	<u><u>\$ 9,454,270</u></u>	<u><u>\$ 65,040</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 9,519,310</u></u>

See accompanying independent auditor's report and notes to financial statements.



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Selectboard
Town of Windsor
Windsor, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Town of Windsor, Maine as of and for the year ended June 30, 2024 and the related notes to the financial statements, which collectively comprise the Town of Windsor, Maine's basic financial statements and have issued our report thereon dated July 15, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Windsor, Maine's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Windsor, Maine's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Windsor, Maine's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the organization's financial statements will not be prevented or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Windsor, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we reported to management of the Town of Windsor, Maine in a separate letter dated July 15, 2025.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

RHR Smith & Company

Buxton, Maine
July 15, 2025